# **OHIO ARREST-RELATED DEATHS – 2019**

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## Background

An arrest-related death (ARD) is defined as any death (e.g., gunshot wound, cardiac arrest, or drowning) that occurs during an interaction with state or local law enforcement personnel, including those that occur:

- Shortly after freedom to leave is restricted.
- > During an attempt to arrest or in the process of arrest.
- Without any direct action by law enforcement. This would include deaths attributed to suicide, intoxication, accidental injury, medical emergencies or health complications<sup>1</sup>.
- After law enforcement have established physical custody of an arrestee. These in-custody deaths can occur at the scene of the incident, during transport or while the suspect is being held at a law enforcement facility<sup>2</sup>.

It should be noted that not all deaths that occur during an interaction with state or local law enforcement personnel are reported to the ARD program, and they include:

> Deaths of bystanders, hostages and law enforcement personnel.

## Highlights

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In 2019, the Office of Criminal Justice Services collected reports for 43 confirmed arrestrelated deaths in Ohio. Homicide by law enforcement personnel accounted for 56% of those reported incidents.

All arrest-related death subjects were male. Sixtyfive percent were White males and Black males accounted for 30 percent of the deaths.

Sixty percent of arrestrelated incidents were initiated based on a civilian's request for response to criminal or suspicious activity.

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<sup>&</sup>lt;sup>1</sup> This results in a more inclusive characterization of arrest-related deaths than officer involved shootings or justifiable homicides by law enforcement.

<sup>&</sup>lt;sup>2</sup> Once an arrestee is arraigned or custody of the individual is transferred to a jail or prison, the death is no longer within the scope of the arrest-related death program.

- Deaths by federal law enforcement. However, fatal incidents that include interactions between federal law enforcement, along with state or local law enforcement are reportable to the ARD program<sup>3</sup>.
- > Deaths of wanted criminal suspects before police contact. If a death of a wanted criminal suspect occurred before law enforcement interaction, it is not within the scope of the ARD program.
- Deaths by vehicular pursuits <u>without</u> any direct police action. If law enforcement did not take direct action against the subject or his/her vehicle, these deaths are excluded from the ARD program. ARD incidents require that law enforcement take some kind of direct action against the subject, such as shooting at the subject's vehicle, ramming it, or otherwise forcing the vehicle to stop or leave the road (e.g., roadblocks or spike strips).
- Deaths that occur in a jail or other long-term holding facility are also outside of the scope of the ARD program and are not collected by the Office of Criminal Justice Services (OCJS)<sup>4</sup>.

For further details and definitions on the Arrest-Related Deaths Program, please visit <a href="http://www.bjs.gov/content/pub/pdf/ardpdqp.pdf">http://www.bjs.gov/content/pub/pdf/ardpdqp.pdf</a>

## Methodology

In 2003, the Bureau of Justice Statistics (BJS) implemented the ARD program as part of the Deaths in Custody Reporting Program, which was initiated to fulfill the data collection requirement act of the Deaths in Custody Reporting Act of 2000 (DICRA, P.L. 106-247). In 2006, the DICRA reporting requirements expired; however, BJS continued to collect, analyze, and report on deaths in custody. In December 2014, the Death in Custody Reporting Act (DCRA) of 2013 was signed into law (P.L. 113-242), requiring states to submit quarterly data on deaths that occur in the process of arrest. BJS created an incident form (CJ-11A) to capture information on ARDs. In 2014, due to issues with variability and general data quality of the ARD program, the ARD data collection program was discontinued. However, Ohio continued to collect ARD data using the BJS incident form and ARD definition in order to track such incidents. In 2019, the Bureau of Justice Assistance (BJA) received approval to begin collecting DCRA data in 2020 using a new data collection method. This report highlights reporting requirements set by BJS for 2019 ARD incidents.

The data collection cycle begins January 1<sup>st</sup> and ends December 31<sup>st</sup>. OCJS researchers rely on multiple sources to collect ARD data; however media reports are often used for initial identification. Official autopsy reports are then requested via fax from the appropriate county coroner or medical examiner. Once these reports are received, final incident reports are completed<sup>5</sup>. When necessary, OCJS researchers may also submit a request for an investigative summary from the appropriate law enforcement agency for additional details surrounding the arrest-related death incident.

<sup>&</sup>lt;sup>3</sup> Current Death in Custody Reporting Act of 2013 (P.L. 113-242) includes federal law enforcement within scope.

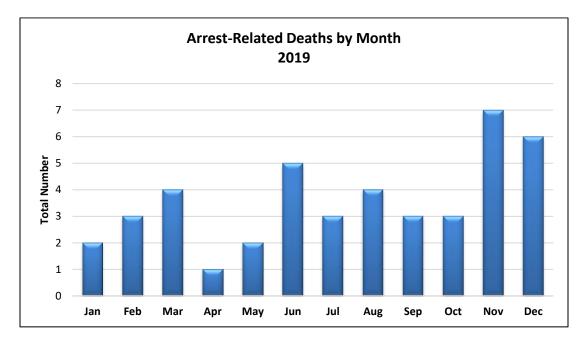
<sup>&</sup>lt;sup>4</sup> The Federal Deaths in Custody Reporting Program quarterly collects inmate death records from the nation's 50 state prison systems and approximately 2,800 local jail jurisdictions.

<sup>&</sup>lt;sup>5</sup> A copy of the BJS Arrest-Related Death Report form can be found at the conclusion of this document.



#### **Characteristics of Ohio Arrest-Related Deaths**

In 2019, the Office of Criminal Justice Services (OCJS) collected reports for 43 arrest-related deaths in Ohio. There were no patterns found when looking at the number of incidents based on the month of occurrence.



Twenty-five counties reported to have at least one arrest-related death, with Franklin County accounting for 12 percent of the incidents. Regionally, Northeast accounted for 49 percent of arrest-related death incidents.

Region	Total	Percent
Central	6	14%
Northeast	21	49%
Southwest	10	23%
Northwest	2	5%
Southeast	4	9%

### Incident Circumstances

Of the 43 arrest-related deaths captured, 60 percent of incidents were initiated based on a civilian's request for response to criminal or suspicious activity.

Reason for initial contact	Total	Percent
Civilian request for medical, mental, health or welfare assistance	2	5%
Civilian request for response to criminal or suspicious activity	26	60%
Routine patrol/on-view (other than traffic stop)	7	16%
Traffic/vehicle stop	5	12%
Warrant services	2	5%
Other	1	2%

When circumstances were known, 12 incidents involved the decedent attempting to injure or injuring others. Of those incidents, the following were reported:

- Five incidents there was an attempt to injure or injure or injuring of civilian(s)
- One incident there was an attempt to injure or injuring of civilian(s) & law enforcement officer(s)
- Six incidents there was an attempt to injure or injuring of law enforcement officer(s)

Seventy percent of the decedents either displayed or used a weapon during an arrest-related incident. Of the 12 incidents that involved a decedent attempting to injure or injuring others, all but one incident the decedents displayed or used a weapon.

Of the 43 incidents, 26, or 60 percent, involved the decedent engaging in at least one of the following behaviors. Of those incidents, 62 percent barricaded themselves or initiated a standoff, 27 percent verbally threatened others, and 15 percent made suicidal statements.

At any time during the incident, did the decedent	Total <sup>6</sup>	Percent <sup>7</sup>
Barricade self or initiate standoff	16	62%
Attempt to gain possession of officer's weapon	1	4%
Make suicidal statements	4	15%
Resist being handcuff or arrested	3	12%
Attempt to grab, hit or kick officer(s)	1	4%
Verbally threaten other(s)	7	27%

<sup>&</sup>lt;sup>6</sup> Total will not equal 26 incidents, as some incidents reported a decedent engaging in more than one of the listed behaviors.

<sup>&</sup>lt;sup>7</sup> Percent will may exceed 100 percent, due to a decedents engaging in more than one behavior during an incident

Of the 43 arrest-related death incidents, there were 18 incidents in which law enforcement personnel reported any of the following types of engagement with the decedent.

At any time during the incident, did law enforcement personnel	Total <sup>8</sup>	Percent <sup>9</sup>
Fight or struggle with decedent	4	22%
Arrest the decedent	2	11%
Engage in foot pursuit	7	39%
Engage in motor vehicle pursuit	10	56%
Restrain decedent with equipment	2	11%
Physically restrain decedent	2	11%

There were 30 incidents in which law enforcement reported the use of any of weapons. Of these, 87 percent involved firearm discharge.

At any time during the incident, did law enforcement personnel use	Total <sup>10</sup>	Percent <sup>11</sup>
Firearm discharge	26	87%
Conducted energy devices (Taser) contact	2	7%
Tear gas	2	7%
Deployed stop sticks	2	7%
Pepper/OC spray, mace dispersion	1	3%

Of the incidents where manner of death could be determined, 56 percent of the deaths were ruled a homicide by law enforcement, 37 percent were the result of a suicide, and seven percent ruled an accident. A firearm caused the death of 93 percent of the decedents<sup>12</sup>.

#### Location

Forty percent of arrest-related incidents occurred at a residence, and 37 percent occurred on a roadway/highway/street/sidewalk.

<sup>&</sup>lt;sup>8</sup> Total will be greater than 18 incidents, due to some incidents in which law enforcement personnel engaged in more than one behavior.

<sup>&</sup>lt;sup>9</sup> Percent total will exceed 100 percent due to some incidents having law enforcement engaging in more than one behavior. <sup>10</sup> Total will be greater than 30 incidents, due to some incidents in which law enforcement personnel engaged in more than one behavior.

<sup>&</sup>lt;sup>11</sup> Percent total will exceed 100 percent due to some incidents having more than one law enforcement use of a weapon.

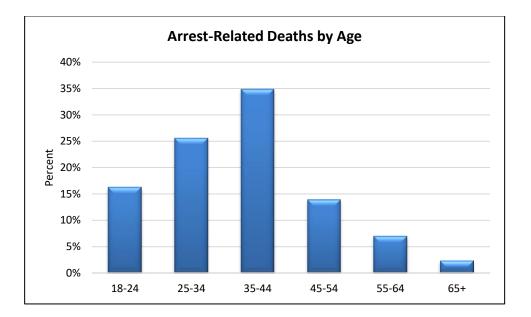
<sup>&</sup>lt;sup>12</sup> This percentage includes both the decedents' and law enforcement use of firearms.

## **Decedent Characteristics**

All decedents identified in an arrest-related death were identified as male. When race and ethnicity were known, White males made up 65 percent of the deaths, with Black males accounting for 30 percent.

	Total	Percent
White	28	65%
Black or African American	13	30%
Palestinian	1	2%
Biracial	1	2%
Total	43	

The average age of a decedent was 37.1 years and 35 percent of decedents were between the ages of 35 and 44 years.



	ELATED DEATH
<ol> <li>What was the decedent's name?         <ul> <li>Last</li> <li>First</li> <li>M.I</li> </ul> </li> <li>What was the time and date of death?         <ul> <li>AM ● PM Month:Day:, 2013</li> </ul> </li> <li>What law enforcement agency was involved with the deat Agency name: Check if multiple law enforcement agencies responded             Agency ORI:             Agency ORI unknown  </li></ol>	Civilian request for medical, mental health, or welfare assistance, specify reason for request:
Where did the <u>event</u> causing the death occur?     Street Address:     City, State, Zip:	Other reason for contact, specify reason:     Unknown
<ul> <li>5. What location category best describes where the event causing the death occurred? (Mark only one)</li> <li>Residence/home</li> <li>Law enforcement facility</li> <li>Business, specify type:</li> <li>Roadway/highway/street/sidewalk</li> <li>Parking lot/garage</li> <li>Field/woods/lake/waterway/beach</li> <li>Other, specify:</li> <li>Unknown</li> <li>6. What was the decedent's sex?</li> <li>Male</li> <li>Female</li> <li>7. What was the decedent's date of birth (DOB)?</li> <li> or age at death if DOB unknown</li> <li>8. What was the decedent's ethnic origin? (Mark only one)</li> <li>Hispanic or Latino</li> <li>Unknown</li> </ul>	11. At any time during the incident, did the decedent Yes No Unknow         Make suicidal statements
<ul> <li>Unknown</li> <li>What was the decedent's race? (Mark only one)</li> <li>American Indian or Alaska Native</li> <li>Asian</li> <li>Black or African American</li> <li>Native Hawaiian or Other Pacific Islander</li> <li>White</li> <li>Two or more races</li> <li>Unknown</li> </ul>	<ul> <li>No</li> <li>Unknown</li> <li>13. At any time during the incident, did the <u>decedent</u> attempt to injure or injure others?</li> <li>Yes, mark all that apply:         <ul> <li>Fatally injured law enforcement personnel</li> <li>Non-fatally injured law enforcement personnel</li> <li>Attempted to injure law enforcement personnel</li> <li>Fatally injured civilian(s)</li> <li>Attempted to injure civilian(s)</li> <li>Non-fatally injured civilian(s)</li> <li>Non-fatally injured civilian(s)</li> <li>Unknown</li> </ul> </li> </ul>

<ul> <li>Other civilian(s)</li> <li>Unknown person(s) caused the fatal injury</li> <li>Death certificate</li> <li>Autopsy report or medical evaluation</li> <li>Unknown whether decedent sustained a fatal injury</li> <li>Other source, specify:</li> </ul>		Next Page Print Form Reset For
14. At any time during the incident, did law enforcement personnel       Yes       No       Unknown         Fight or struggle with decedent       0       0       0         Physically restrain decedent       0       0       0         Physically restrain decedent       0       0       0         Ce.g. control hold, body compression)       0       0       0         Drage in more position       0       0       0         Conducted energy device (Taser) contact       0       0       0         Other, specify:       0       0       0       0         Other, specify:       0<	Form CJ-11A	OMB No. 1121-0249 Approval Expires 12/31/2015
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<ul> <li>Conducted energy device (e.g., Taser)</li> <li>Knife/edged instrument</li> <li>Baton/blunt instrument</li> <li>Other weapon, specify:</li> <li>Vehicle-involved death (i.e., vehicle accident)</li> <li>Not applicable, weapon or vehicle did not cause death</li> <li>Unknown</li> </ul>	14. At any time during the incident, did law enforcement personnel       Yes No Unknown         Fight or struggle with decedent       Image: Control hold, body compression       Image: Control hold, body compression         Physically restrain decedent       Image: Control hold, body compression       Image: Control hold, body compression         Restrain decedent with equipment       Image: Control hold, body compression       Image: Control hold, body compression         Restrain decedent with equipment       Image: Control hold, body compression       Image: Control hold, body compression         Place decedent in prone position       Image: Control hold, body compression       Image: Control hold, body compression         Engage in motor vehicle pursuit       Image: Control hold, body compression       Image: Control hold, body compression         Arrest the decedent       Image: Control hold, body compression       Image: Control hold, body compression         Arrest the decedent       Image: Control hold, body compression       Image: Control hold, body compression         Other, specify:       Image: Control hold, body compression       Image: Control hold, body compression         Pepper/OC spray, mace dispersion       Image: Control hold, body compression       Image: Control hold, body compression         Ita any time during the incident       Image: Control hold, body compression       Image: Control hold, body compression         Ita any time during the incide	<ul> <li>Law enforcement facility/booking center</li> <li>Scene of incident</li> <li>Dead on arrival at medical facility</li> <li>Medical facility following clinical intervention</li> <li>Other, specify:</li> <li>Unknown</li> <li>Unknown</li> <li>19. What was the manner of death? (Mark only one)</li> <li>Natural</li> <li>Homicide</li> <li>Accident</li> <li>Suicide</li> <li>Could not be determined</li> <li>Unknown</li> <li>20. What was the cause of death?</li> <li>Immediate cause:</li> <li>Secondary causes (if applicable):</li> <li>Unknown (skip Item 21 if cause of death is unknown)</li> <li>21. How was information provided for cause of death (Item 20) determined? (Mark all that apply)</li> <li>Death certificate</li> <li>Autopsy report or medical evaluation</li> <li>Other source, specify:</li> <li>22. Did the autopsy report or medical evaluation indicate the presence of alcohol or of drugs other than alcohol?</li> <li>Yes, mark all that apply:</li> </ul>
O Unknown	<ul> <li>Conducted energy device (e.g., Taser)</li> <li>Knife/edged instrument</li> <li>Baton/blunt instrument</li> <li>Other weapon, specify:</li> <li>Vehicle-involved death (i.e., vehicle accident)</li> </ul>	<ul> <li>No</li> <li>Unknown, did not obtain autopsy report or medical</li> </ul>