

# **Motor Vehicle Fuel Tax**

n excise tax applies to all dealers in motor vehicle fuel on the use, distribution, or sale within Ohio of fuel used to generate power for the operation of motor vehicles.

The motor fuel excise tax rate has been 28 cents per gallon since July 1, 2005. This 28 cents per gallon rate is actually composed of five separate levies, each subject to a different distribution formula. The Ohio Constitution requires that revenue from the tax be used for highway construction, traffic enforcement and certain other activities.

Motor vehicle fuel wholesale dealers, rather than retailers, remit the tax. In fiscal year 2009, the reported net motor fuel tax collections totaled approximately \$1,762 million after refunds.

In addition, a motor fuel use tax is imposed on operators of motor vehicles with three or more axles, or weighing more



than 26,000 pounds gross vehicle weight, for fuel purchased outside the state and consumed in Ohio. The use tax rate in FY 2009 was 28 cents per gallon.

### Taxpayer

(Ohio Revised Code 5735.01)

The excise tax applies to dealers who:

- import motor fuel from another state or foreign country or acquire motor fuel by any means into a terminal in this state;
- import motor fuel from another state or foreign country in bulk lot vehicles for subsequent sale and distribution in this state from bulk lot vehicles;
- refine motor fuel in this state;
- acquire motor fuel from a motor fuel dealer for subsequent sale and distribution in this state from bulk lot vehicles; or
- possess an unrevoked permissive motor fuel dealer's license.

The motor fuel use tax applies to operators of motor vehicles with three or more axles or weighing more than 26,000 pounds gross vehicle weight.

### Tax Base

(R.C. 5735.06)

The base of the tax is gallons of motor vehicle fuel sold, used, or distributed in Ohio.

### Rates

The overall rate of 28 cents per gallon is actually composed of five separate levies. All are measured in cents per gallon, but one levy in particular – the largest, currently set at 15 cents – is specifically identified as the "cents per gallon rate" in Ohio law because it was once adjusted annually for inflation by the Tax Commissioner.

All five levies are shown in the table below:

R.C. section	Rate per gallon
5735.30	1 cent
5735.05	2 cents
5735.25	2 cents
5735.29	8 cents
5735.05	15 cents
Total:	28 cente

## **Deductions, Refunds, and Credits**

**Deductions** (R.C. 5735.05 and 5735.06)

Dealers may deduct the following from their total gallons sold:

- motor fuel other than gasoline and clear diesel fuel

   sold for uses other than operating motor vehicles on public highways or on waters within Ohio;
- motor fuel sold by licensed wholesale dealers to other licensed wholesale dealers;
- motor fuel exported to other states or foreign countries;
- motor fuel sold for exclusive use of the U.S. government or its agencies;
- motor fuel being transported as part of an export sale;
- motor fuel sold exclusively for the propulsion of aircraft; and
- motor fuel sold for use in vessels if such use would otherwise qualify for a refund under R.C. 5735.14.

### Shrinkage allowance (R.C. 5735.06)

In addition, licensed motor fuel dealers receive a discount intended to cover "evaporation, shrinkage, or other unaccounted-for losses." An uncodified provision of House Bill 119, enacted in mid-2007 by the 127th General Assembly, set this "shrinkage allowance" at the following levels for fiscal years 2008-09:

- licensed distributors received a 1 percent discount on total gallons of fuel received, minus 0.5 percent on gallons sold to retailers, for fuel lost through shrinkage and evaporation.
- retailers received a 0.5 percent discount on gallons of fuel purchased from licensed distributors for fuel lost through shrinkage and evaporation. This discount is received in the form of a refund.

These shrinkage allowances were extended for an additional two years (fiscal years 2010-11) by House Bill 2 of the 128th General Assembly.

The 127th General Assembly had also granted licensed distributors a temporary additional 0.9 percent "administration" discount on total gallons received for fiscal years 2008-09, but this additional discount came to an end after fiscal year 2009. Refunds (R.C. 5735.13, 5735.14, 5735.141, 5735.142, 5735.18 and 5734.29)

Persons who have purchased motor vehicle fuel on which the fuel tax has been paid may receive a refund when:

- · the motor fuel was used to operate or propel stationary gasoline engines, tractors used for off-highway purposes, or unlicensed motor vehicles used exclusively in intra-plant operations;
- the motor fuel was used by watercraft devoted entirely to commercial purposes such as trade or fishing; by vessels used in Boy Scout training; by vessels used or owned by railroad car ferry companies; or by vessels used or owned by federal, state, and local governments:
- the motor fuel was used for cleaning or dyeing;
- the motor fuel was used by local transit systems;1
- the motor fuel was used in aircraft;
- the motor fuel was lost or destroyed through fire, explosion, lightning or other natural disasters; or
- any person, other than a dealer, sells the fuel or uses the fuel outside Ohio, or who sells the fuel to the U.S. government or any of its agencies.

Also, a city, an exempted village, a joint vocational or local school district, an educational service center, or a county board of developmental disabilities may be reimbursed for 6 cents per gallon of the total Ohio motor fuel tax paid on the fuel.

## **Special Provision**

Fuel Use Tax (Chapter 5728)

The Ohio motor vehicle fuel use tax is imposed on heavy trucks on the amount of motor fuel consumed in Ohio that was purchased outside of Ohio. The use tax rate has been 28 cents since July 1, 2005. A refund or credit is allowed for the tax on fuel purchased in Ohio for use in another state, provided that the other state imposes a tax on such fuel and allows a similar credit or refund. During fiscal year 2009,

\$29.8 million was collected from the fuel use tax. This revenue is dedicated to the Highway Operating Fund.

## Filing and Payment Dates

Taxpayers must submit returns by the last day of each month for the preceding month's tax liability. The returns are filed with the Department of Taxation.

## Disposition of Revenue

The motor vehicle fuel tax is composed of five separate levies, with revenue for each distributed by the Department of Taxation monthly in a different manner.

Before any other distributions are made, the Treasurer of State deposits the first 2 per cent of the motor fuel tax received for the preceding calendar month to the state Highway Safety Fund for the costs of administration and enforcement of state laws governing the registration and operation of motor vehicles.2 After the Highway Safety Fund distribution and applicable refunds to taxpayers, the following distributions are made from all five levies:

- the Waterways Safety Fund receives 0.875 percent (R.C. 5735.051).
- the Wildlife Boater Angler Fund receives 0.125 percent (R.C. 5735.051).
- the amount needed to ensure that there are sufficient funds to meet all payments for highway bond retirement is transferred.
- five cents for each gallon sold at stations operated by the Ohio Turnpike Commission is transferred to the commission (R.C. 5735.23).
- the Motor Fuel Tax Administrative Fund receives 0.275 percent.

The remainder of each of the state's five motor fuel tax levies is distributed as described below:

2 cents per gallon (R.C. 5735.05, 5735.23) - Revenue from this levy and the 15 cents-per-gallon levy together make up the \$100,000 that is transferred monthly to the Grade Crossing Fund; this levy contributes <sup>2</sup>/<sub>17</sub> of the monthly \$100,000. The remaining revenue is distributed as follows:

- 30 percent to municipal corporations in proportion to their motor vehicle registrations;3
- 25 percent to all counties in equal amounts;<sup>3</sup>
- 45 percent to the state.

2 cents per gallon (R.C. 5735.25, 5735.26, 5735.27) – Revenue is distributed as follows:

- 67.5 percent to the state;
- 7.5 percent to all counties in equal amounts;<sup>3</sup>
- 17.5 percent to all townships in equal amounts;<sup>3</sup>
- 7.5 percent to municipalities in proportion to their motor vehicle registrations.3

8 cents per gallon (R.C. 5735.29, 5735.291) - Some 81.25 percent of this levy is to the State Highway Operating Fund. The remaining 18.75 percent is distributed to the Gasoline Excise

Revenue from the one-cent per gallon levy used in part to retire highway bonds is not refunded to transit systems.

<sup>2</sup> This practice began at the start of the 2010 fiscal year as a result of House Bill 1, enacted by the 128th General Assembly. It replaced a monthly distribution of up to \$1.6 million during fiscal years 2008 and 2009, spelled out in uncodified law (section 209.10 of House bills 67 and 119 of the 127th General Assembly).

<sup>3</sup> Proceeds are deposited by the state in the Gasoline Excise Tax Fund and distributed monthly to the counties, townships, and municipalities.

Tax Fund. From this fund:

- 42.86 percent distributed to municipalities in proportion to their share of motor vehicle registrations;
- 37.14 percent distributed to all counties in equal amounts; and
- 20 percent distributed to all townships by the greater of either the equal share of the total amount allocated to all townships or a proportionate share based on township lane miles and the township's proportion of motor vehicle registrations.

1 cent per gallon (R.C. 5735.30) - All revenue is distributed to the state for highway bond retirement funds, as long as this funding is required. Thereafter, all revenue is directed to the State Highway Operating Fund.

5 cents per gallon ("cents per gallon tax;" R.C. 5735.05, 5735.23) - One cent from each gallon is transferred to the Local Transportation Improvement Program Fund. Revenue from this levy and the first 2 cents-per-gallon levy together make up the \$100,000 that is transferred monthly to the Grade Crossing Fund; this levy contributes 15/17 of \$100,000. The balance is distributed as follows:

- 75.0 percent to the state;
- 10.7 percent to municipalities in proportion to their motor vehicle registrations;1
- 9.3 percent to all counties in equal amounts;1
- 5.0 percent to all townships in equal amounts.1

#### Administration

The motor vehicle fuel excise tax and the motor fuel use tax are administered by the Tax Commissioner.

#### Ohio Revised Code Citations

Chapters 5728 and 5735.

### Recent Legislation

House Bill 1, 128th General Assembly (budget provisions effective July 17, 2009; other provisions effective on Oct. 16, 2009 or on other dates)

Highway Safety Fund distribution made permanent -Uncodified section 506.20 of the bill requires that, starting in fiscal year 2010, the first 2 per cent of motor fuel tax revenue received in the prior month be distributed to the state Highway Safety Fund to defray the costs of administration and enforcement of motor vehicle registration and operation laws. This provision replaces a temporary law (section 209.10 of House Bill 67 and House Bill 119 of the 127th General Assembly) that called for monthly distributions of up to \$1.6 million to the fund during fiscal years 2008 and 2009.

House Bill 2, 128th General Assembly (effective July 1, 2009; certain provisions effective on other dates)

Shrinkage allowance - Section 757.10 of the bill set shrinkage allowances at the same levels for 2010-11 as were in place for fiscal years 2008-09. Licensed distributors receive a 1 percent discount on total gallons of fuel received, minus 0.5 percent on gallons sold to retailers, for fuel lost through shrinkage and evaporation. Retailers receive a 0.5 percent discount on gallons of fuel purchased from licensed distributors.

Table 1

Estimated Distributions of Motor Fuel Tax: Fiscal Year 2009						
Distribution	Dollar Amount	Percentage of Total				
Highway Operating Fund	\$839,580,660	48.6%				
Local Transportation Improvement Program Fund	60,293,327	3.5%				
Highway Bond Retirement Fund	188,901,077	10.9%				
State & Local Government Highway Distribution Fund (for						
distribution to counties, townships and municipalities)	209,901,770	12.2%				
Gasoline Excise Tax Fund (for distribution to counties,						
townships and municipalities)	383,761,645	22.2%				
Other <sup>2</sup>	44,303,368	<u>2.6%</u>				
Total	\$1,726,741,847	100.0%				

Source: This table is based on amounts reported on the state accounting system (OAKS), modified to reflect various fund transfers.

Proceeds are deposited by the state in the Local Government Highway Distribution Fund and distributed monthly to counties, townships, and municipalities.

<sup>2</sup> Includes amounts deposited in the Attorney General Claims Fund, Grade Crossing Fund, state Highway Safety Fund, Waterways Safety Fund, Wildlife Boater Angler Fund, and Motor Fuel Tax Administration Fund, as well as distributions made to the Ohio Turnpike Commission.

Table 2

Motor Vehicle Fuel Tax Gross Collections Reported on Tax Returns, Refunds and Net Tax After Refunds, Fiscal Years 2005-2009						
<b>Gross Collections</b>	Refunds	Net Tax After Refunds				
\$1,737,763,542	\$25,701,979	\$1,712,061,563				
1,861,064,599	24,521,321	1,836,543,278				
1,870,645,500	23,785,500	1,846,860,000				
1,840,101,163	20,902,540	1,819,198,623				
1,781,875,055	19,858,314	1,762,016,741				
	Refunds Fi Gross Collections \$1,737,763,542 1,861,064,599 1,870,645,500 1,840,101,163	Refunds and Net Tax After Refunds           Fiscal Years 2005-2009           Gross Collections         Refunds           \$1,737,763,542         \$25,701,979           1,861,064,599         24,521,321           1,870,645,500         23,785,500           1,840,101,163         20,902,540				

Source: Department of Taxation, as reported on tax returns.

Table 3

Taxable Gallons of Motor Vehicle Fuel, Fiscal Years 2005-2009							
	FY 2005	FY 2006	FY 2007	FY 2008	FY 2009		
Gasoline	5,149,443,769	5,103,346,287	5,098,793,739	5,011,225,903	4,947,371,191		
Special Fuels <sup>1</sup>	<u>1,535,755,695</u>	<u>1,543,938,210</u>	<u>1,579,493,298</u>	<u>1,568,327,418</u>	1,429,969,330		
Total	6,685,199,464	6,647,284,497	6,678,287,037	6,579,553,321	6,377,340,521		

<sup>1</sup> Includes diesel fuel (clear and dyed), kerosene, biodiesel, and propane fuel used to operate motor vehicles on public highways and waterways.

Table 4

# **Amounts of Motor Vehicle Fuel Tax** Revenue Distributed to Local Governments by County, Calendar Year 2008

Calendar Year 2008									
	Amount Distributed To:			Amount Distributed To:					
County	County	Townships	Municipalities	Total	County	County	Townships	Municipalities	Total
ADAMS	\$2,415,819	\$1,345,826	\$308,593	\$4,070,238	LOGAN	\$2,415,819	\$1,529,983	\$816,806	\$4,762,608
ALLEN	2,415,819	1,191,441	1,944,279	5,551,540	LORAIN	2,415,819	1,644,375	7,622,884	11,683,079
ASHLAND	2,415,819	1,345,826	997,822	4,759,467	LUCAS	2,415,819	1,268,075	11,211,769	14,895,663
ASHTABULA	2,415,819	2,432,153	1,799,079	6,647,051	MADISON	2,415,819	1,256,104	706,249	4,378,173
ATHENS	2,415,819	1,270,368	672,124	4,358,312	MAHONING	2,415,819	1,718,499	3,479,735	7,614,054
AUGLAIZE	2,415,819	1,256,104	1,093,849	4,765,772	MARION	2,415,819	1,349,591	1,301,173	5,066,583
BELMONT	2,415,819	1,468,425	1,176,640	5,060,884	MEDINA	2,415,819	1,609,186	3,040,895	7,065,901
BROWN	2,415,819	1,438,650	504,160	4,358,630	MEIGS	2,415,819	1,076,661	227,409	3,719,889
BUTLER	2,415,819	1,788,510	6,295,964	10,500,293	MERCER	2,415,819	1,256,104	843,804	4,515,728
CARROLL	2,415,819	1,266,741	211,069	3,893,629	MIAMI	2,415,819	1,088,424	2,508,450	6,012,693
CHAMPAIGN	2,415,819	1,076,661	633,055	4,125,535	MONROE	2,415,819	1,614,991	158,757	4,189,568
CLARK	2,415,819	1,077,348	2,257,093	5,750,261	MONTGOMERY	2,415,819	1,224,342	14,387,148	18,027,310
CLERMONT	2,415,819	1,819,951	852,416	5,088,187	MORGAN	2,415,819	1,256,104	116,800	3,788,723
CLINTON	2,415,819	1,166,382	892,219	4,474,421	MORROW	2,415,819	1,435,547	263,479	4,114,846
COLUMBIANA	2,415,819	1,689,393	1,677,382	5,782,594	MUSKINGUM	2,415,819	2,284,063	1,148,169	5,848,052
COSHOCTON	2,415,819	1,973,878	564,747	4,954,444	NOBLE	2,415,819	1,345,826	108,746	3,870,391
CRAWFORD	2,415,819	1,435,547	1,053,609	4,904,976	OTTAWA	2,415,819	1,076,661	641,708	4,134,188
CUYAHOGA	2,415,819	195,712	38,162,706	40,774,238	PAULDING	2,415,819	1,076,661	320,456	3,812,936
DARKE	2,415,819	1,804,433	984,218	5,204,470	PERRY	2,415,819	1,256,104	445,594	4,117,518
DEFIANCE	2,415,819	1,076,661	784,831	4,277,310	PICKAWAY	2,415,819	1,345,826	808,835	4,570,480
DELAWARE	2,415,819	1,850,195	1,700,206	5,966,220	PIKE	2,415,819	1,256,104	239,172	3,911,096
ERIE	2,415,819	843,801	1,796,563	5,056,183	PORTAGE	2,415,819	1,667,740	2,452,517	6,536,077
FAIRFIELD	2,415,819	1,336,427	2,191,537	5,943,784	PREBLE	2,415,819	1,076,661	737,393	4,229,873
FAYETTE	2,415,819	897,217	551,371	3,864,407	PUTNAM	2,415,819	1,345,826	667,298	4,428,943
FRANKLIN	2,415,819	1,640,156	36,180,306	40,236,281	RICHLAND	2,415,819	1,683,485	2,713,006	6,812,310
FULTON	2,415,819	1,091,846	809,551	4,317,216	ROSS	2,415,819	1,469,122	995,701	4,880,643
GALLIA	2,415,819	1,347,209	212,798	3,975,826	SANDUSKY	2,415,819	1,090,142	1,072,576	4,578,537
GEAUGA	2,415,819	1,593,414	523,383	4,532,617	SCIOTO	2,415,819	1,467,933	833,153	4,716,906
GREENE	2,415,819	1,107,161	4,043,195	7,566,176	SENECA	2,415,819	1,345,826	1,253,799	5,015,444
GUERNSEY	2,415,819	1,704,712	558,644	4,679,176	SHELBY	2,415,819	1,256,104	1,119,367	4,791,291
HAMILTON	2,415,819	2,111,658	16,526,171	21,053,648	STARK	2,415,819	2,492,554	5,729,028	10,637,401
HANCOCK	2,415,819	1,538,736	1,821,203	5,775,759	SUMMIT	2,415,819	1,018,548	15,177,208	18,611,575
HARDIN	2,415,819	1,345,826	576,434	4,338,079	TRUMBULL	2,415,819	2,375,747	3,581,451	8,373,018
HARRISON	2,415,819	1,345,826	281,014	4,042,659	TUSCARAWAS	2,415,819	1,982,562	2,104,668	6,503,049
HENRY	2,415,819	1,166,382	579,637	4,161,839	UNION	2,415,819	1,256,104	803,280	4,475,203
HIGHLAND	2,415,819	1,530,480	505,820	4,452,119	VAN WERT	2,415,819	1,076,661	540,911	4,033,391
HOCKING	2,415,819	995,261	286,342	3,697,423	VINTON	2,415,819	1,076,661	119,053	3,611,533
HOLMES	2,415,819	1,256,104	192,696	3,864,620	WARREN	2,415,819	1,312,693	3,207,740	6,936,253
HURON	2,415,819	1,704,712	1,418,212	5,538,744	WASHINGTON	2,415,819	1,987,558	901,077	5,304,454
JACKSON	2,415,819	1,076,661	502,256	3,994,736	WAYNE	2,415,819	1,460,269	2,036,453	5,912,541
JEFFERSON	2,415,819	1,276,970	1,348,406	5,041,196	WILLIAMS	2,415,819	1,076,661	778,483	4,270,963
KNOX	2,415,819	1,984,990	735,710	5,136,520	WOOD	2,415,819	1,799,019	2,618,054	6,832,892
LAKE	2,415,819	609,336	6,213,953	9,239,109	WYANDOT	2,415,819	1,166,382	520,151	4,102,353
LAWRENCE	2,415,819	1,290,459	749,331	4,455,610					
LICKING	\$2,415,819	\$2,285,479	\$3,271,130	7,972,428	TOTAL	\$212,592,112	\$124,504,510	\$246,802,133	\$583,898,755

Source: Records of the Department of Taxation.